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DEPARTMENT OF THE INTERIOR
AND RELATED AGENCIES APPROPRIATIONS ACT, 2001

SHELBY AMENDMENT NO. 3776

(Ordered to lie on the table.)

Mr. SHELBY submitted an amendment intended to be proposed by him to the bill, H.R. 4578, *supra*; as follows:

On page 163, after line 23, insert the following:

SEC. 1. MIGRATORY BIRD TREATY ACT PENALTIES.

Section 6 of the Migratory Bird Treaty Act (16 U.S.C. 707) is amended—

(1) in subsection (a), by striking “\$15,000” and inserting “\$5,000”; and

(2) by striking subsection (c) and inserting the following:

“(c) **PLACEMENT OF BAIT.**—Notwithstanding section 3571 of title 18, United States Code—

“(1) an individual who violates section 3(b)(2) shall be fined not more than \$5,000, imprisoned not more than 180 days, or both; and

“(2) a person, other than an individual, that violates section 3(b)(2) shall be fined not more than \$10,000, imprisoned not more than 180 days, or both.”.

DISABLED VETERANS' LIFE
MEMORIAL LEGISLATION

THOMAS AMENDMENT NO. 3777

Mr. WARNER (for Mr. THOMAS) proposed an amendment to the bill (S. 311) to authorize the Disabled Veterans' LIFE Memorial Foundation to establish a memorial in the District of Columbia or its environs, and for other purposes; as follows:

On page 2, line 1, strike “American”.

On page 2, line 10, strike “American”.

On page 3, after line 16, insert the following new section and redesignate the following sections accordingly:

“SEC. 201 SHORT TITLE.

“This title may be cited as the “Commemorative Works Clarification and Revision Act of 2000”.

4. On page 8, line 6, through page 9, line 6, strike subsection (h) in its entirety and insert the following:

“(h) Section 8 of the Act (40 U.S.C. 1008) is amended as follows:

“(1) In subsection (a)(3) and (a)(4) and in subsection (b) by striking “person” each place it appears and inserting “sponsor”;

“(2) By amending subsection (b) to read as follows:

“(b) In addition to the foregoing criteria, no construction permit shall be issued unless the sponsor authorized to construct the commemorative work has donated an amount equal to 10 percent of the total estimated cost of construction to offset the costs of perpetual maintenance and preservation of the commemorative work. All such proceeds shall be available for the nonrecurring repair of the sponsor's commemorative work pursuant to the provisions of this subsection. The provisions of this subsection shall not apply in instances when the commemorative work is constructed by a Department or agency of

the Federal Government and less than 50 percent of the funding for such work is provided by private sources.

“(1) Notwithstanding any other provision of law, money on deposit in the Treasury on the date of enactment of this subsection provided by a sponsor for maintenance pursuant to this subsection shall be credited to a separate account in the Treasury.

“(2) Money provided by a sponsor pursuant to the provisions of this subsection after the date of enactment of the Commemorative Works Clarification and Revision Act of 2000 shall be credited to a separate account with the National Park Foundation.

“(3) Upon request, the Secretary of the Treasury or the National Park Foundation shall make all or a portion of such moneys available to the Secretary or the Administrator (as appropriate) for the maintenance of a commemorative work. Under no circumstances may the Secretary or Administrator request funds from a separate account exceeding the total money in the account established under paragraph (1) or (2). The Secretary and the Administrator shall maintain an inventory of funds available for such purposes. Funds provided under this paragraph shall be available without further appropriation and shall remain available until expended.”; and

“(3) By amending subsection (c) to read as follows:

“(c) The sponsor shall be required to submit to the Secretary or the Administrator (as appropriate) an annual report of operations, including financial statements audited by an independent certified public accountant, paid for by the sponsor authorized to construct the commemorative work.”.

5. On page 10, after line 17, insert the following:

“SEC. 204. PREVIOUSLY APPROVED MEMORIALS.

“Nothing in this title shall apply to a memorial whose site was approved, in accordance with the Commemorative Works Act of 1986 (Public Law 99-652; 40 U.S.C. 1001 et seq.), prior to the date of enactment of this title.”.

NOTICE OF HEARING

COMMITTEE ON INDIAN AFFAIRS

Mr. CAMPBELL. Mr. President, I would like to announce that the Committee on Indian Affairs will meet on Wednesday, July 12, 2000 at 2:30 p.m. in room 485 of the Russell Senate Building to conduct an oversight hearing on the reports of the Bureau of Indian Affairs and the General Accounting Office on Risk Management and Tort Liability.

Those wishing additional information may contact committee staff at 202/224-2251.

PRIVILEGES OF THE FLOOR

Mr. GORTON. Mr. President, I ask unanimous consent that Sheila Sweeney and Scott Dalzell, detailees to the Appropriations Committee, be granted floor privileges for the duration of debate on the fiscal year 2001 Interior appropriations bill.

The PRESIDING OFFICER. Without objection, it is so ordered.

Mr. BINGAMAN. Mr. President, I ask unanimous consent that Dan Alpert, a fellow in my office, be allowed floor

privileges during the pendency of this bill.

The PRESIDING OFFICER. Without objection, it is so ordered.

ELECTRIC RELIABILITY 2000 ACT

On June 30, 2000, the Senate passed S. 2071, the Electric Reliability 2000 Act, as follows:

S. 2071

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “Electric Reliability 2000 Act”.

SEC. 2. ELECTRIC RELIABILITY ORGANIZATION.

(a) IN GENERAL.—Part II of the Federal Power Act (16 U.S.C. 824 et seq.) is amended by adding at the end the following:

“SEC. 215. ELECTRIC RELIABILITY ORGANIZATION.

“(a) **DEFINITIONS.**—In this section:

“(1) **AFFILIATED REGIONAL RELIABILITY ENTITY.**—The term ‘affiliated regional reliability entity’ means an entity delegated authority under subsection (h).

“(2) **BULK-POWER SYSTEM.**—

“(A) IN GENERAL.—The term ‘bulk-power system’ means all facilities and control systems necessary for operating an interconnected electric power transmission grid or any portion of an interconnected transmission grid.

“(B) **INCLUSIONS.**—The term ‘bulk-power system’ includes—

“(i) high voltage transmission lines, substations, control centers, communications, data, and operations planning facilities necessary for the operation of all or any part of the interconnected transmission grid; and

“(ii) the output of generating units necessary to maintain the reliability of the transmission grid.

“(3) **BULK-POWER SYSTEM USER.**—The term ‘bulk-power system user’ means an entity that—

“(A) sells, purchases, or transmits electric energy over a bulk-power system; or

“(B) owns, operates, or maintains facilities or control systems that are part of a bulk-power system; or

“(C) is a system operator.

“(4) **ELECTRIC RELIABILITY ORGANIZATION.**—The term ‘electric reliability organization’ means the organization designated by the Commission under subsection (d).

“(5) **ENTITY RULE.**—The term ‘entity rule’ means a rule adopted by an affiliated regional reliability entity for a specific region and designed to implement or enforce 1 or more organization standards.

“(6) **INDEPENDENT DIRECTOR.**—The term ‘independent director’ means a person that—

“(A) is not an officer or employee of an entity that would reasonably be perceived as having a direct financial interest in the outcome of a decision by the board of directors of the electric reliability organization; and

“(B) does not have a relationship that would interfere with the exercise of independent judgment in carrying out the responsibilities of a director of the electric reliability organization.

“(7) **INDUSTRY SECTOR.**—The term ‘industry sector’ means a group of bulk-power system users with substantially similar commercial interests, as determined by the board of directors of the electric reliability organization.

“(8) **INTERCONNECTION.**—The term ‘interconnection’ means a geographic area in

which the operation of bulk-power system components is synchronized so that the failure of 1 or more of the components may adversely affect the ability of the operators of other components within the interconnection to maintain safe and reliable operation of the facilities within their control.

“(9) ORGANIZATION STANDARD.—

“(A) IN GENERAL.—The term ‘organization standard’ means a policy or standard adopted by the electric reliability organization to provide for the reliable operation of a bulk-power system.

“(B) INCLUSIONS.—The term ‘organization standard’ includes—

“(i) an entity rule approved by the electric reliability organization; and

“(ii) a variance approved by the electric reliability organization.

“(10) PUBLIC INTEREST GROUP.—

“(A) IN GENERAL.—The term ‘public interest group’ means a nonprofit private or public organization that has an interest in the activities of the electric reliability organization.

“(B) INCLUSIONS.—The term ‘public interest group’ includes—

“(i) a ratepayer advocate;

“(ii) an environmental group; and

“(iii) a State or local government organization that regulates participants in, and promulgates government policy with respect to, the market for electric energy.

“(11) SYSTEM OPERATOR.—

“(A) IN GENERAL.—The term ‘system operator’ means an entity that operates or is responsible for the operation of a bulk-power system.

“(B) INCLUSIONS.—The term ‘system operator’ includes—

“(i) a control area operator;

“(ii) an independent system operator;

“(iii) a transmission company;

“(iv) a transmission system operator; and

“(v) a regional security coordinator.

“(12) VARIANCE.—The term ‘variance’ means an exception from the requirements of an organization standard (including a proposal for an organization standard in a case in which there is no organization standard) that is adopted by an affiliated regional reliability entity and is applicable to all or a part of the region for which the affiliated regional reliability entity is responsible.

“(b) COMMISSION AUTHORITY.—

“(1) JURISDICTION.—Notwithstanding section 201(f), within the United States, the Commission shall have jurisdiction over the electric reliability organization, all affiliated regional reliability entities, all system operators, and all bulk-power system users, including entities described in section 201(f), for purposes of approving organization standards and enforcing compliance with this section.

“(2) DEFINITION OF TERMS.—The Commission may by regulation define any term used in this section consistent with the definitions in subsection (a) and the purpose and intent of this Act.

“(c) EXISTING RELIABILITY STANDARDS.—

“(1) SUBMISSION TO THE COMMISSION.—Before designation of an electric reliability organization under subsection (d), any person, including the North American Electric Reliability Council and its member Regional Reliability Councils, may submit to the Commission any reliability standard, guidance, practice, or amendment to a reliability standard, guidance, or practice that the person proposes to be made mandatory and enforceable.

“(2) REVIEW BY THE COMMISSION.—The Commission, after allowing interested persons an

opportunity to submit comments, may approve a proposed mandatory standard, guidance, practice, or amendment submitted under paragraph (1) if the Commission finds that the standard, guidance, or practice is just, reasonable, not unduly discriminatory or preferential, and in the public interest.

“(3) EFFECT OF APPROVAL.—A standard, guidance, or practice shall be mandatory and applicable according to its terms following approval by the Commission and shall remain in effect until it is—

“(A) withdrawn, disapproved, or superseded by an organization standard that is issued or approved by the electric reliability organization and made effective by the Commission under subsection (e); or

“(B) disapproved by the Commission if, on complaint or upon motion by the Commission and after notice and an opportunity for comment, the Commission finds the standard, guidance, or practice to be unjust, unreasonable, unduly discriminatory or preferential, or not in the public interest.

“(4) ENFORCEABILITY.—A standard, guidance, or practice in effect under this subsection shall be enforceable by the Commission.

“(d) DESIGNATION OF ELECTRIC RELIABILITY ORGANIZATION.—

“(1) REGULATIONS.—

“(A) PROPOSED REGULATIONS.—Not later than 90 days after the date of enactment of this section, the Commission shall propose regulations specifying procedures and requirements for an entity to apply for designation as the electric reliability organization.

“(B) NOTICE AND COMMENT.—The Commission shall provide notice and opportunity for comment on the proposed regulations.

“(C) FINAL REGULATION.—Not later than 180 days after the date of enactment of this section, the Commission shall promulgate final regulations under this subsection.

“(2) APPLICATION.—

“(A) Submission.—Following the promulgation of final regulations under paragraph (1), an entity may submit an application to the Commission for designation as the electric reliability organization.

“(B) CONTENTS.—The applicant shall describe in the application—

“(i) the governance and procedures of the applicant; and

“(ii) the funding mechanism and initial funding requirements of the applicant.

“(3) NOTICE AND COMMENT.—The Commission shall—

“(A) provide public notice of the application; and

“(B) afford interested parties an opportunity to comment.

“(4) DESIGNATION OF ELECTRIC RELIABILITY ORGANIZATION.—The Commission shall designate the applicant as the electric reliability organization if the Commission determines that the applicant—

“(A) has the ability to develop, implement, and enforce standards that provide for an adequate level of reliability of bulk-power systems;

“(B) permits voluntary membership to any bulk-power system user or public interest group;

“(C) ensures fair representation of its members in the selection of its directors and fair management of its affairs, taking into account the need for efficiency and effectiveness in decisionmaking and operations and the requirements for technical competency in the development of organization standards and the exercise of oversight of bulk-power system reliability;

“(D) ensures that no 2 industry sectors have the ability to control, and no 1 industry sector has the ability to veto, the applicant’s discharge of its responsibilities as the electric reliability organization (including actions by committees recommending standards for approval by the board or other board actions to implement and enforce standards);

“(E) provides for governance by a board wholly comprised of independent directors;

“(F) provides a funding mechanism and requirements that—

“(i) are just, reasonable, not unduly discriminatory or preferential and in the public interest; and

“(ii) satisfy the requirements of subsection (1);

“(G) has established procedures for development of organization standards that—

“(i) provide reasonable notice and opportunity for public comment, taking into account the need for efficiency and effectiveness in decisionmaking and operations and the requirements for technical competency in the development of organization standards;

“(ii) ensure openness, a balancing of interests, and due process; and

“(iii) includes alternative procedures to be followed in emergencies;

“(H) has established fair and impartial procedures for implementation and enforcement of organization standards, either directly or through delegation to an affiliated regional reliability entity, including the imposition of penalties, limitations on activities, functions, or operations, or other appropriate sanctions;

“(I) has established procedures for notice and opportunity for public observation of all meetings, except that the procedures for public observation may include alternative procedures for emergencies or for the discussion of information that the directors reasonably determine should take place in closed session, such as litigation, personnel actions, or commercially sensitive information;

“(J) provides for the consideration of recommendations of States and State commissions; and

“(K) addresses other matters that the Commission considers appropriate to ensure that the procedures, governance, and funding of the electric reliability organization are just, reasonable, not unduly discriminatory or preferential, and in the public interest.

“(5) EXCLUSIVE DESIGNATION.—

“(A) IN GENERAL.—The Commission shall designate only 1 electric reliability organization.

“(B) MULTIPLE APPLICATIONS.—If the Commission receives 2 or more timely applications that satisfy the requirements of this subsection, the Commission shall approve only the application that the Commission determines will best implement this section.

“(e) ORGANIZATION STANDARDS.—

“(1) SUBMISSION OF PROPOSALS TO COMMISSION.—

“(A) IN GENERAL.—The electric reliability organization shall submit to the Commission proposals for any new or modified organization standards.

“(B) CONTENTS.—A proposal submitted under subparagraph (A) shall include—

“(i) a concise statement of the purpose of the proposal; and

“(ii) a record of any proceedings conducted with respect to the proposal.

“(2) REVIEW BY THE COMMISSION.—

“(A) NOTICE AND COMMENT.—The Commission shall—

“(i) provide notice of a proposal under paragraph (1); and

“(ii) allow interested persons 30 days to submit comments on the proposal.

“(B) ACTION BY THE COMMISSION.—

“(i) IN GENERAL.—After taking into consideration any submitted comments, the Commission shall approve or disapprove a proposed organization standard not later than the end of the 60-day period beginning on the date of the deadline for the submission of comments, except that the Commission may extend the 60-day period for an additional 90 days for good cause.

“(ii) FAILURE TO ACT.—If the Commission does not approve or disapprove a proposal within the period specified in clause (i), the proposed organization standard shall go into effect subject to its terms, without prejudice to the authority of the Commission to modify the organization standard in accordance with the standards and requirements of this section.

“(C) EFFECTIVE DATE.—An organization standard approved by the Commission shall take effect not earlier than 30 days after the date of the Commission’s order of approval.

“(D) STANDARDS FOR APPROVAL.—

“(i) IN GENERAL.—The Commission shall approve a proposed new or modified organization standard if the Commission determines the organization standard to be just, reasonable, not unduly discriminatory or preferential, and in the public interest.

“(ii) CONSIDERATIONS.—In the exercise of its review responsibilities under this subsection, the Commission—

“(I) shall give due weight to the technical expertise of the electric reliability organization with respect to the content of a new or modified organization standard; but

“(II) shall not defer to the electric reliability organization with respect to the effect of the organization standard on competition.

“(E) REMAND.—A proposed organization standard that is disapproved in whole or in part by the Commission shall be remanded to the electric reliability organization for further consideration.

“(3) ORDERS TO DEVELOP OR MODIFY ORGANIZATION STANDARDS.—The Commission, on complaint or on motion of the Commission, may order the electric reliability organization to develop and submit to the Commission, by a date specified in the order, an organization standard or modification to an existing organization standard to address a specific matter if the Commission considers a new or modified organization standard appropriate to carry out this section, and the electric reliability organization shall develop and submit the organization standard or modification to the Commission in accordance with this subsection.

“(4) VARIANCES AND ENTITY RULES.—

“(A) PROPOSAL.—An affiliated regional reliability entity may propose a variance or entity rule to the electric reliability organization.

“(B) EXPEDITED CONSIDERATION.—If expedited consideration is necessary to provide for bulk-power system reliability, the affiliated regional reliability entity may—

“(i) request that the electric reliability organization expedite consideration of the proposal; and

“(ii) file a notice of the request with the Commission.

“(C) FAILURE TO ACT.—

“(i) IN GENERAL.—If the electric reliability organization fails to adopt the variance or entity rule, in whole or in part, the affiliated regional reliability entity may request that the Commission review the proposal.

“(ii) ACTION BY THE COMMISSION.—If the Commission determines, after a review of

the request, that the action of the electric reliability organization did not conform to the applicable standards and procedures approved by the Commission, or if the Commission determines that the variance or entity rule is just, reasonable, not unduly discriminatory or preferential, and in the public interest and that the electric reliability organization has unreasonably rejected or failed to act on the proposal, the Commission may—

“(I) remand the proposal for further consideration by the electric reliability organization; or

“(II) order the electric reliability organization or the affiliated regional reliability entity to develop a variance or entity rule consistent with that requested by the affiliated regional reliability entity.

“(D) PROCEDURE.—A variance or entity rule proposed by an affiliated regional reliability entity shall be submitted to the electric reliability organization for review and submission to the Commission in accordance with the procedures specified in paragraph (2).

“(5) IMMEDIATE EFFECTIVENESS.—

“(A) IN GENERAL.—Notwithstanding any other provision of this subsection, a new or modified organization standard shall take effect immediately on submission to the Commission without notice or comment if the electric reliability organization—

“(i) determines that an emergency exists requiring that the new or modified organization standard take effect immediately without notice or comment;

“(ii) notifies the Commission as soon as practicable after making the determination;

“(iii) submits the new or modified organization standard to the Commission not later than 5 days after making the determination; and

“(iv) includes in the submission an explanation of the need for immediate effectiveness.

“(B) NOTICE AND COMMENT.—The Commission shall—

“(i) provide notice of the new or modified organization standard or amendment for comment; and

“(ii) follow the procedures set out in paragraphs (2) and (3) for review of the new or modified organization standard.

“(6) COMPLIANCE.—Each bulk power system user shall comply with an organization standard that takes effect under this section.

“(f) COORDINATION WITH CANADA AND MEXICO.—

“(1) RECOGNITION.—The electric reliability organization shall take all appropriate steps to gain recognition in Canada and Mexico.

“(2) INTERNATIONAL AGREEMENTS.—

“(A) IN GENERAL.—The President shall use best efforts to enter into international agreements with the appropriate governments of Canada and Mexico to provide for—

“(i) effective compliance with organization standards; and

“(ii) the effectiveness of the electric reliability organization in carrying out its mission and responsibilities.

“(B) COMPLIANCE.—All actions taken by the electric reliability organization, an affiliated regional reliability entity, and the Commission shall be consistent with any international agreement under subparagraph (A).

“(g) CHANGES IN PROCEDURE, GOVERNANCE, OR FUNDING.—

“(1) SUBMISSION TO THE COMMISSION.—The electric reliability organization shall submit to the Commission—

“(A) any proposed change in a procedure, governance, or funding provision; or

“(B) any change in an affiliated regional reliability entity’s procedure, governance, or funding provision relating to delegated functions.

“(2) CONTENTS.—A submission under paragraph (1) shall include an explanation of the basis and purpose for the change.

“(3) EFFECTIVENESS.—

“(A) CHANGES IN PROCEDURE.—

“(i) CHANGES CONSTITUTING A STATEMENT OF POLICY, PRACTICE, OR INTERPRETATION.—A proposed change in procedure shall take effect 90 days after submission to the Commission if the change constitutes a statement of policy, practice, or interpretation with respect to the meaning or enforcement of the procedure.

“(ii) OTHER CHANGES.—A proposed change in procedure other than a change described in clause (i) shall take effect on a finding by the Commission, after notice and opportunity for comment, that the change—

“(I) is just, reasonable, not unduly discriminatory or preferential, and in the public interest; and

“(II) satisfies the requirements of subsection (d)(4).

“(B) CHANGES IN GOVERNANCE OR FUNDING.—A proposed change in governance or funding shall not take effect unless the Commission finds that the change—

“(i) is just, reasonable, not unduly discriminatory or preferential, and in the public interest; and

“(ii) satisfies the requirements of subsection (d)(4).

“(4) ORDER TO AMEND.—

“(A) IN GENERAL.—The Commission, on complaint or on the motion of the Commission, may require the electric reliability organization to amend a procedural, governance, or funding provision if the Commission determines that the amendment is necessary to meet the requirements of the section.

“(B) FILING.—The electric reliability organization shall submit the amendment in accordance with paragraph (1).

“(h) DELEGATIONS OF AUTHORITY.—

“(1) IN GENERAL.—

“(A) IMPLEMENTATION AND ENFORCEMENT OF COMPLIANCE.—At the request of an entity, the electric reliability organization shall enter into an agreement with the entity for the delegation of authority to implement and enforce compliance with organization standards in a specified geographic area if the electric reliability organization finds that—

“(i) the entity satisfies the requirements of subparagraphs (A), (B), (C), (D), (F), (J), and (K) of subsection (d)(4); and

“(ii) the delegation would promote the effective and efficient implementation and administration of bulk-power system reliability.

“(B) OTHER AUTHORITY.—The electric reliability organization may enter into an agreement to delegate to an entity any other authority, except that the electric reliability organization shall reserve the right to set and approve standards for bulk-power system reliability.

“(2) APPROVAL BY THE COMMISSION.—

“(A) SUBMISSION TO THE COMMISSION.—The electric reliability organization shall submit to the Commission—

“(i) any agreement entered into under this subsection; and

“(ii) any information the Commission requires with respect to the affiliated regional reliability entity to which authority is delegated.

“(B) STANDARDS FOR APPROVAL.—The Commission shall approve the agreement, following public notice and an opportunity for

comment, if the Commission finds that the agreement—

“(i) meets the requirements of paragraph (1); and

“(ii) is just, reasonable, not unduly discriminatory or preferential, and in the public interest.

“(C) REBUTTABLE PRESUMPTION.—A proposed delegation agreement with an affiliated regional reliability entity organized on an interconnection-wide basis shall be rebuttably presumed by the Commission to promote the effective and efficient implementation and administration of the reliability of the bulk-power system.

“(D) INVALIDITY ABSENT APPROVAL.—No delegation by the electric reliability organization shall be valid unless the delegation is approved by the Commission.

“(3) PROCEDURES FOR ENTITY RULES AND VARIANCES.—

“(A) IN GENERAL.—A delegation agreement under this subsection shall specify the procedures by which the affiliated regional reliability entity may propose entity rules or variances for review by the electric reliability organization.

“(B) INTERCONNECTION-WIDE ENTITY RULES AND VARIANCES.—In the case of a proposal for an entity rule or variance that would apply on an interconnection-wide basis, the electric reliability organization shall approve the entity rule or variance unless the electric reliability organization makes a written finding that the entity rule or variance—

“(i) was not developed in a fair and open process that provided an opportunity for all interested parties to participate;

“(ii) would have a significant adverse impact on reliability or commerce in other interconnections;

“(iii) fails to provide a level of reliability of the bulk-power system within the interconnection such that the entity rule or variance would be likely to cause a serious and substantial threat to public health, safety, welfare, or national security; or

“(iv) would create a serious and substantial burden on competitive markets within the interconnection that is not necessary for reliability.

“(C) NONINTERCONNECTION-WIDE ENTITY RULES AND VARIANCES.—In the case of a proposal for an entity rule or variance that would apply only to part of an interconnection, the electric reliability organization shall approve the entity rule or variance if the affiliated regional reliability entity demonstrates that the proposal—

“(i) was developed in a fair and open process that provided an opportunity for all interested parties to participate;

“(ii) would not have an adverse impact on commerce that is not necessary for reliability;

“(iii) provides a level of bulk-power system reliability that is adequate to protect public health, safety, welfare, and national security and would not have a significant adverse impact on reliability; and

“(iv) in the case of a variance, is based on a justifiable difference between regions or subregions within the affiliated regional reliability entity's geographic area.

“(D) ACTION BY THE ELECTRIC RELIABILITY ORGANIZATION.—

“(i) IN GENERAL.—The electric reliability organization shall approve or disapprove a proposal under subparagraph (A) within 120 days after the proposal is submitted.

“(ii) FAILURE TO ACT.—If the electric reliability organization fails to act within the time specified in clause (i), the proposal shall be deemed to have been approved.

“(iii) SUBMISSION TO THE COMMISSION.—After approving a proposal under subparagraph (A), the electric reliability organization shall submit the proposal to the Commission for approval under the procedures prescribed under subsection (e).

“(E) DIRECT SUBMISSIONS.—An affiliated regional reliability entity may not submit a proposal for approval directly to the Commission except as provided in subsection (e)(4).

“(4) FAILURE TO REACH DELEGATION AGREEMENT.—

“(A) IN GENERAL.—If an affiliated regional reliability entity requests, consistent with paragraph (1), that the electric reliability organization delegate authority to it, but is unable within 180 days to reach agreement with the electric reliability organization with respect to the requested delegation, the entity may seek relief from the Commission.

“(B) REVIEW BY THE COMMISSION.—The Commission shall order the electric reliability organization to enter into a delegation agreement under terms specified by the Commission if, after notice and opportunity for comment, the Commission determines that—

“(i) a delegation to the affiliated regional reliability entity would—

“(I) meet the requirements of paragraph (1); and

“(II) would be just, reasonable, not unduly discriminatory or preferential, and in the public interest; and

“(ii) the electric reliability organization unreasonably withheld the delegation.

“(5) ORDERS TO MODIFY DELEGATION AGREEMENTS.—

“(A) IN GENERAL.—On complaint, or on motion of the Commission, after notice to the appropriate affiliated regional reliability entity, the Commission may order the electric reliability organization to propose a modification to a delegation agreement under this subsection if the Commission determines that—

“(i) the affiliated regional reliability entity—

“(I) no longer has the capacity to carry out effectively or efficiently the implementation or enforcement responsibilities under the delegation agreement;

“(II) has failed to meet its obligations under the delegation agreement; or

“(III) has violated this section;

“(aa) the rules, practices, or procedures of the affiliated regional reliability entity no longer provide for fair and impartial discharge of the implementation or enforcement responsibilities under the delegation agreement;

“(iii) the geographic boundary of a transmission entity approved by the Commission is not wholly within the boundary of an affiliated regional reliability entity, and the difference in boundaries is inconsistent with the effective and efficient implementation and administration of bulk-power system reliability; or

“(iv) the agreement is inconsistent with a delegation ordered by the Commission under paragraph (4).

“(B) SUSPENSION.—

“(i) IN GENERAL.—Following an order to modify a delegation agreement under subparagraph (A), the Commission may suspend the delegation agreement if the electric reliability organization or the affiliated regional reliability entity does not propose an appropriate and timely modification.

“(ii) ASSUMPTION OF RESPONSIBILITIES.—If a delegation agreement is suspended, the electric reliability organization shall assume the

responsibilities delegated under the delegation agreement.

“(i) ORGANIZATION MEMBERSHIP.—Each system operator shall be a member of—

“(1) the electric reliability organization; and

“(2) any affiliated regional reliability entity operating under an agreement effective under subsection (h) applicable to the region in which the system operator operates, or is responsible for the operation of, a transmission facility.

“(j) ENFORCEMENT.—

“(1) DISCIPLINARY ACTIONS.—

“(A) IN GENERAL.—Consistent with procedures approved by the Commission under subsection (d)(4)(H), the electric reliability organization may impose a penalty, limitation on activities, functions, or operations, or other disciplinary action that the electric reliability organization finds appropriate against a bulk-power system user if the electric reliability organization, after notice and an opportunity for interested parties to be heard, issues a finding in writing that the bulk-power system user has violated an organization standard.

“(B) NOTIFICATION.—The electric reliability organization shall immediately notify the Commission of any disciplinary action imposed with respect to an act or failure to act of a bulk-power system user that affected or threatened to affect bulk-power system facilities located in the United States.

“(C) RIGHT TO PETITION.—A bulk-power system user that is the subject of disciplinary action under paragraph (1) shall have the right to petition the Commission for a modification or rescission of the disciplinary action.

“(D) INJUNCTIONS.—If the electric reliability organization finds it necessary to prevent a serious threat to reliability, the electric reliability organization may seek injunctive relief in the United States district court for the district in which the affected facilities are located.

“(E) EFFECTIVE DATE.—

“(i) IN GENERAL.—Unless the Commission, on motion of the Commission or on application by the bulk-power system user that is the subject of the disciplinary action, suspends the effectiveness of a disciplinary action, the disciplinary action shall take effect on the 30th day after the date on which—

“(I) the electric reliability organization submits to the Commission—

“(aa) a written finding that the bulk-power system user violated an organization standard; and

“(bb) the record of proceedings before the electric reliability organization; and

“(II) the Commission posts the written finding on the Internet.

“(ii) DURATION.—A disciplinary action shall remain in effect or remain suspended unless the Commission, after notice and opportunity for hearing, affirms, sets aside, modifies, or reinstates the disciplinary action.

“(iii) EXPEDITED CONSIDERATION.—The Commission shall conduct the hearing under procedures established to ensure expedited consideration of the action taken.

“(2) COMPLIANCE ORDERS.—The Commission, on complaint by any person or on motion of the Commission, may order compliance with an organization standard and may impose a penalty, limitation on activities, functions, or operations, or take such other disciplinary action as the Commission finds appropriate, against a bulk-power system user with respect to actions affecting or threatening to affect bulk-power system facilities located in the United States if the

Commission finds, after notice and opportunity for a hearing, that the bulk-power system user has violated or threatens to violate an organization standard.

“(3) OTHER ACTIONS.—The Commission may take such action as is necessary against the electric reliability organization or an affiliated regional reliability entity to ensure compliance with an organization standard, or any Commission order affecting electric reliability organization or affiliated regional reliability entity.

“(k) RELIABILITY REPORTS.—The electric reliability organization shall—

“(1) conduct periodic assessments of the reliability and adequacy of the interconnected bulk-power system in North America; and

“(2) report annually to the Secretary of Energy and the Commission its findings and recommendations for monitoring or improving system reliability and adequacy.

“(l) ASSESSMENT AND RECOVERY OF CERTAIN COSTS.—

“(1) IN GENERAL.—The reasonable costs of the electric reliability organization, and the reasonable costs of each affiliated regional reliability entity that are related to implementation or enforcement of organization standards or other requirements contained in a delegation agreement approved under subsection (h), shall be assessed by the electric reliability organization and each affiliated regional reliability entity, respectively, taking into account the relationship of costs to each region and based on an allocation that reflects an equitable sharing of the costs among all electric energy consumers.

“(2) RULES.—The Commission shall provide by rule for the review of costs and allocations under paragraph (1) in accordance with the standards in this subsection and subsection (d)(4)(F).

“(m) APPLICATION OF ANTITRUST LAWS.—

“(1) IN GENERAL.—Notwithstanding any other provision of law, the following activities are rebuttably presumed to be in compliance with the antitrust laws of the United States:

“(A) Activities undertaken by the electric reliability organization under this section or affiliated regional reliability entity operating under a delegation agreement under subsection (h).

“(B) Activities of a member of the electric reliability organizations or affiliated regional reliability entity in pursuit of the objectives of the electric reliability organization or affiliated regional reliability entity under this section undertaken in good faith under the rules of the organization of the electric reliability organization or affiliated regional reliability entity.

“(2) AVAILABILITY OF DEFENSES.—In a civil action brought by any person or entity against the electric reliability organization or an affiliated regional reliability entity alleging a violation of an antitrust law based on an activity under this Act, the defenses of primary jurisdiction and immunity from suit and other affirmative defenses shall be available to the extent applicable.

“(n) REGIONAL ADVISORY ROLE.—

“(1) ESTABLISHMENT OF REGIONAL ADVISORY BODY.—The Commission shall establish a regional advisory body on the petition of the Governors of at least two-thirds of the States within a region that have more than one-half of their electrical loads served within the region.

“(2) MEMBERSHIP.—A regional advisory body—

“(A) shall be composed of 1 member from each State in the region, appointed by the Governor of the State; and

“(B) may include representatives of agencies, States, and Provinces outside the United States, on execution of an appropriate international agreement described in subsection (f).

“(3) FUNCTIONS.—A regional advisory body may provide advice to the electric reliability organization, an affiliated regional reliability entity, or the Commission regarding—

“(A) the governance of an affiliated regional reliability entity existing or proposed within a region;

“(B) whether a standard proposed to apply within the region is just, reasonable, not unduly discriminatory or preferential, and in the public interest; and

“(C) whether fees proposed to be assessed within the region are—

“(i) just, reasonable, not unduly discriminatory or preferential, and in the public interest; and

“(ii) consistent with the requirements of subsection (1).

“(4) DEFERENCE.—In a case in which a regional advisory body encompasses an entire interconnection, the Commission may give deference to advice provided by the regional advisory body under paragraph (3).

“(o) APPLICABILITY OF SECTION.—This section does not apply outside the 48 contiguous States.

“(p) REHEARINGS; COURT REVIEW OF ORDERS.—Section 313 applies to an order of the Commission issued under this section.

“(q) PRESERVATION OF STATE AUTHORITY.—

“(1) The electric reliability organization shall have authority to develop, implement, and enforce compliance with standards for the reliable operation of only the bulk-power system.

“(2) This section does not provide the electric reliability organization or the Commission with the authority to set and enforce compliance with standards for adequacy or safety of electric facilities or services.

“(3) Nothing in this section shall be construed to preempt any authority of any State to take action to ensure the safety, adequacy, and reliability of electric service within that State, as long as such action is not inconsistent with any organization standard.

“(4) Not later than 90 days after the application of the electric reliability organization or other affected party, the Commission shall issue a final order determining whether a State action is inconsistent with an organization standard, after notice and opportunity for comment, taking into consideration any recommendations of the electric reliability organization.

“(5) The Commission, after consultation with the electric reliability organization, may stay the effectiveness of any State action, pending the Commission's issuance of a final order.”.

(b) ENFORCEMENT.—

(1) GENERAL PENALTIES.—Section 316(c) of the Federal Power Act (16 U.S.C. 825o(c)) is amended—

(A) by striking “subsection” and inserting “section”; and

(B) by striking “or 214” and inserting “214 or 215”.

(2) CERTAIN PROVISIONS.—Section 316A of the Federal Power Act (16 U.S.C. 825o-1) is amended by striking “or 214” each place it appears and inserting “214, or 215”.

THE DEPARTMENTS OF LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES APPROPRIATIONS, 2001

On June 30, 2000, the Senate amended and passed H.R. 4577, as follows:

Resolved, That the bill from the House of Representatives (H.R. 4577) entitled “An Act making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies for the fiscal year ending September 30, 2001, and for other purposes.”, do pass with the following amendment:

Strike out all after the enacting clause and insert:

DIVISION A—DEPARTMENTS OF LABOR, HEALTH AND HUMAN SERVICES, AND EDUCATION, AND RELATED AGENCIES

That the following sums are appropriated, out of any money in the Treasury not otherwise appropriated, for the Departments of Labor, Health and Human Services, and Education, and related agencies for the fiscal year ending September 30, 2001, and for other purposes, namely:

TITLE I—DEPARTMENT OF LABOR

EMPLOYMENT AND TRAINING ADMINISTRATION

TRAINING AND EMPLOYMENT SERVICES

For necessary expenses of the Workforce Investment Act, including the purchase and hire of passenger motor vehicles, the construction, alteration, and repair of buildings and other facilities, and the purchase of real property for training centers as authorized by the Workforce Investment Act and the National Skill Standards Act of 1994; \$2,990,141,000 plus reimbursements, of which \$1,718,801,000 is available for obligation for the period July 1, 2001 through June 30, 2002, of which \$1,250,965,000 is available for obligation for the period April 1, 2001 through June 30, 2002, including \$1,000,965,000 to carry out chapter 4 of the Workforce Investment Act and \$250,000,000 to carry out section 169 of such Act; and of which \$20,375,000 is available for the period July 1, 2001 through June 30, 2004 for necessary expenses of construction, rehabilitation, and acquisition of Job Corps centers: Provided, That \$9,098,000 shall be for carrying out section 172 of the Workforce Investment Act, and \$3,500,000 shall be for carrying out the National Skills Standards Act of 1994: Provided further, That no funds from any other appropriation shall be used to provide meal services at or for Job Corps centers: Provided further, That funds provided to carry out section 171(d) of such Act may be used for demonstration projects that provide assistance to new entrants in the workforce and incumbent workers: Provided further, That funding provided to carry out projects under section 171 of the Workforce Investment Act of 1998 that are identified in the Conference Agreement, shall not be subject to the requirements of section 171(b)(2)(B) of such Act, the requirements of section 171(c)(4)(D) of such Act, or the joint funding requirements of sections 171(b)(2)(A) and 171(c)(4)(A) of such Act: Provided further, That funding appropriated herein for Dislocated Worker Employment and Training Activities under section 132(a)(2)(A) of the Workforce Investment Act of 1998 may be distributed for Dislocated Worker Projects under section 171(d) of the Act without regard to the 10 percent limitation contained in section 171(d) of the Act.

For necessary expenses of the Workforce Investment Act, including the purchase and hire of passenger motor vehicles, the construction, alteration, and repair of buildings and other facilities, and the purchase of real property for training centers as authorized by the Workforce